#### SUPPLEMENT NUMBER 1

## GREAT BASIN 2003 INCIDENT MANAGEMENT TEAM OPERATING PLAN

### A. Purpose and General Guidelines

- 1. Great Basin Incident and Fire Use Management Teams are developed and maintained through coordinated efforts of participating agencies primarily to serve Agency Administrators within the Area in the management of complex wildland fires. A defined analysis will be used to assist Agency Administrators in analyzing the type and complexity of each incident. This will be documented and used to be able to match the appropriate management capability to the requirements of the incident and its potential.
- 2. Type 1 Teams represent the highest level of incident management expertise in the nation; they participate in a national rotation and may be mobilized to any kind of incident. Normally they are ordered and assigned to high complexity incidents involving multiple agencies or jurisdictions, complex logistical support needs over extended duration, high-level political involvement, and high risks to resources, public safety, or life/property. Type 1 Teams are staffed to be fully functional in all ICS sections, have expertise to manage complex air operations, and can expand to support numerous divisions and groups for extended periods of time.
- 3. Type 2 Teams are staffed to manage incidents complex enough to exceed the capabilities of a Type 3 Team, but of less complexity than would require a Type 1 Team. All ICS Command and General positions are staffed, but management experience is generally less than Type 1 Teams. They are best used for short duration incidents or incidents that are not the highest priority, for whatever reason.
- 4. Fire Use Management Teams are designed to manage long term wilderness or other fires in order to meet resource and management objectives that have been predefined by agencies. These teams are capable of developing a long term risk assessment and use modified tactics to meet agency objectives with reduced required resources. The Fire Use Management teams will not be used for non-fire incidents.
- 5. When assigned, Great Basin Incident Management Teams serve Administrator(s) of a local administrative unit/jurisdiction or a group of units and will abide by the policies of the agencies for which service is being provided.
- 6. Teams will apply guidelines in the NWCG Fireline Handbook, National and Great Basin Mobilization Guides and other agency-specific operational policies to assure safe and effective management strategies and tactics.
- 7. Incident Commanders manage incidents to meet objectives prepared by an agency or group of agencies, which may be in the form of a Wildland Fire Situation Analysis or Wildland Fire Implementation Plan, and as specified in a delegation of authority from the local agency Administrator(s). This direction may be changed by updating the documents as conditions change.
- 8. At completion of assignment, Incident Commanders will receive a written evaluation from the Unit Administrator(s) of the agencies that they worked for. The IC's will send a copy of the evaluation to the appropriate Coordination Center within 7 days of being released from the incident. The Coordination Center will forward to the appropriate committee chair (Great Basin Operations and Zone Operations). A standard evaluation criteria is located in the "Great Basin Geographical Area Incident Management Team Guidelines."

B. Expectations of Line Officer Management.

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EXPECTATIONS				
TYPE 1 TEAMS	TYPE 2 / FUM TEAMS			
Have team membership from throughout the geographic area.	Have team membership from the geographical zone when possible.			
2. Teams are a national resource with national commitment. The teams continue safe operations through transition periods.	2. Teams are a Great Basin resource with quick response and transition to meet the needs of the local unit. The teams continue safe operations through transfer of command.			
<ul><li>3. Used for the most complex incidents.</li><li>4. Team assignments up to 14 days (unless authorized for extension).</li></ul>	Used for extended and moderately complex incidents.			
5. Team members have the highest skill and qualifications for managing fires and other incidents.	4. Team assignments up to 14 days (unless authorized for extension). Fire Use incidents are generally of long duration and teams may need to be rotated out every 14 days.			
6. The agency administrator is expected to coordinate and interact with the Incident Commander and provide direction through	5. Team members have skills and qualifications to meet the requirements for Type 2 wildland fires.			
the WFSA, Prescribed Fire Burn Plan, Wildland Fire Implementation Plan, delegation of authority and review process.	6. The line officer is expected to coordinate and interact with the Incident Commander and provide direction through the WFSA, Prescribed Fire Burn Plan, Wildland Fire Implementation Plan,			
7. Integration of local personnel will be emphasized for qualified personnel and trainees.	delegation of authority and review process.  7. Integration of local personnel will be			
Q. Has of tagms will be consistent with the	emphasized for qualified personnel and trainees.			
8. Use of teams will be consistent with the WFSA, agency direction, or Great Basin Complexity Analysis.	8. Use of teams will be consistent with the WFSA, agency direction, or Great Basin Complexity Analysis.			

## C. Team Oversight and Evaluation.

9. Ordering units can expect a longer mobilization and transition time.

- 1. The Great Basin Fire Operations Committee provides oversight for Great Basin Incident and Fire Use Management Teams. The Idaho, Nevada, and Utah Zones have committees that will assist with the team selection and performance review. "Committees" in this document refers to the Great Basin Fire Operations and the Zone Committees.
- 2. To assist the Committees, following an assignment and no later than December 1 each year, Incident Commanders will provide the records listed for each incident to the respective GACC's. The GACC's will then forward to the appropriate Committees:

Evaluations of Command and General Staff including trainees

- 3. Agencies using teams will provide performance evaluations to the Great Basin Operations Committee chairperson as soon as possible after the incident. (See Subsection 22.2 of the GB Mob Guide for more information on performance evaluation procedures.)
- 4. Agencies responsible for incident close outs will provide information to the Committees pertaining to team performance. IC's will notify the respective GACC who will then notify the operations chairs of close out schedules and locations. A written narrative of the close out issues will be prepared by the Operations chair and distributed to the committee.



- D. Team Member Qualifications and Selection
- 1. The primary goal of team selection is to place highly skilled individuals in positions for which they are qualified and for which they fit in a team concept. All team members must meet NWCG 310-1 qualifications. Successful completion of S-520, Advanced Incident Management, is required for Type 1. S-420 is required for Type 2, and Fire Use for the Command and General Staff positions.
- 2. Requirements for selection to Great Basin Type 1 Teams will be determined by successful performance in a command or general staff position at the Type 2 level. All candidates for S-520 and S-420 must be assigned, or have performed as a trainee (task book initiated) on a Type 1 or Type 2 team prior to attending the course.

Recommended that Type 1 IC's have prior experience as a Type 2 IC on a standing team.

The IC's of the Type 2 teams will be asked to send a list of potential trainee candidates for Type 1 trainee slots and for the S-520 course to the chair of the Great Basin Ops Committee prior to the team selection meeting. This process will also be utilized for trainees on Type 2 teams prior to S-420.

- 3. Diversity of representation on teams is desired; this will be considered in team selection.
- 4. All Incident Commanders and Deputy IC's for the Great Basin management teams (Type 1 and Type 2) will be selected by the Great Basin Coordinating Group on recommendations of the Great Basin Fire Operations Committee and Zone Operations Committees.
- 5. A standard set of selection factors and a rating criteria will be developed for all Incident Commander selection.
- 6. Selection of Team members will be at a meeting of Team Incident Commanders and the Great Basin Fire Operations Committee. The Type 2 Team members will be reviewed by the IC's and Zone committees prior to the formal selection meeting. The Type 2 teams should try and maintain zone membership if possible. (Individuals who were not selected or are alternates will be forwarded to the GACC's for use as substitutes for future use.)
- 7. Individuals may be assigned to only one Great Basin Team at a time.
- 8. The IC's will provide standardized team rosters to the respective Coordination Centers by the Committees by the end of the selection meeting.
- 9. Nothing in this plan or in Zone plans will be construed to prohibit individuals committed to teams from responding to incidents on their home unit or with local cooperators, provided they respond to the normal team call-up, except in cases of extreme emergencies.

- E. Team Member Recruitment and Nomination Process Guidelines
  - 1. Early October IC's will provide status of trainees. If needed, a recruitment notice will also be sent out for Incident Commanders.
  - 2. Mid October Coordination Center Managers send out a nomination letter to the agencies within their area.
  - 3. Mid December Nominations due to Coordination Centers from Agency Representatives. List of verified nominees and forms to Committee and IC's and posted on GACC's web site.
  - 4. Mid December GBOC recommends to the GBCG new Incident Commanders and Deputy IC's as needed (conference call). The GBCG will respond with the new IC's.
  - 5. **Early Feb** GBOC/Zone's and IC's select team members.
  - 6. After Selection Meeting IC's notify team members of selection
  - 7. Early April Annual Team Meeting

Team members who move to a new job within the Great Basin will need to submit a new nomination form with new supervisor approval. This does **not** start a new 3 year commitment.

Team members who move to a new job outside the Great Basin will not remain on the Great Basin Teams and will have to reapply.

### **F**. Tracking of Team Members

- 1. Local dispatch offices will track individual's training and qualifications.
- 2. IC's will track team tenure as per direction in K.1.
- 3. The Coordination Centers will maintain a list of assigned team members unavailable for mobilization at time of call-out for use by the Committees and IC's. Committees will review continuance of team members who miss a combination of more than three on-call rotations or assignments, based on IC recommendations. Agency representatives will contact the local unit to verify commitment and determine pertinent circumstances.

#### G. Mobilization

- 1. The Great Basin Mobilization Guide identifies current mobilization procedures and responsibilities.
- 2. On-call teams are required to be available for mobilization within two hours during the designated call-out period. The second up Type 1 team is required to be available within eight hours. The Coordination Centers will establish procedures to assure prompt notification and mobilization of teams.

## H. Team Configuration

1. The Great Basin Type 1 Long Team configuration will be the National standard, plus the following additional positions authorized within the Great Basin:

Logistics Section Chief Supply Unit Leader Facilities Unit Leader

**Ground Support Unit Leader** Security Manager Cost Unit Leader (ISUITE).

- 2. Long Team configuration will be the normal order in the Great Basin, unless a requesting unit specifically requests a short team.
- 3. All Type 2 Teams will be configured to the following standard:

SHORT TEAM positions (8)		LONG TEAM positions (13)	
(1) ICT2	Incident Commander	(1) SITL	Situation UL
(1) SOF2	Safety Officer	(1) COML	Communications UL
(1) PSC2	Planning Section Chief	(1) SPUL	Supply UL
(1) LSC2	Logistics Section Chief	(1) FACL	Facilities UL
(1) FSC2	Finance Section Chief	(1) GSUL	Ground Support UL
(2) OSC2	Operations Section Chief	(1) TIME	Time UL
(1) ASGS	Air Support Supervisor	(1) RESL	Resources UL
		(1) FBAN	Fire Behavior Analyst
		(1)IOF2	Information Office
		(4) DIVS	Division/Group Supervisor

- 4. All Fire Use Management Teams will be configured to National Standards as defined in the Interagency Fire Use Management Team Operating Guide.
- (1) ICT2 Incident Commander, Type 2
- (1) OSC2 Operations Section Chief, Type 2
- (1) LSC2 Logistics Section Chief, Type 2
- (1) PSC2 Planning Section Chief, Type 2
- (1) LTAN Long Term Fire Analyst
- (1) SOF2 Safety Officer, Type 3
- (1) IOF3 Information Officer, Type 3

#### I. Trainees

- 1. All trainees will be placed on teams to maximize the opportunity to get as many trainees out on assignments within the Great Basin. When teams leave the Great Basin they will adhere to the national policy on trainees assigned to teams or negotiate with the receiving unit. Coordination Centers will substitute for those trainees unavailable in a call-out rotation, but will <u>not</u> fill for trainees unavailable at time of mobilization.
- 2. The Committees will provide trainee priority lists to the Coordination Centers by May 1, based on identified needs. The Coordination Centers will use these lists to automatically fill trainee slots after trainees complete their training and also to fill incident requests for trainees.
- 3. Trainees are not permanent team members. Upon fulfilling on-the-job requirements/task books, assigned trainees should be replaced. The trainee program is to enable the trainee to perform the job under supervision of a qualified individual who can work with the trainee to build confidence and increase skill levels.
- 4. Incident Commanders will notify the home unit FMO upon training completed with assigned trainees, this will include appropriate supporting documentation. The home unit will notify the appropriate interagency dispatch center and Coordination Center of a qualification change, if any, in a timely manner.

### J. Team Rotation and Assignment

1. Type 1 Short Teams are available year-round. Type 1 Long Teams will normally be on-call for mobilization between the approximate dates of May 1- October 15: whereas the short teams will be on call from October 16 to April 30. The National Coordination Center will establish team rotation schedule and guidelines in the mobilization guide.



- A) Team Rosters will begin on the next team rotation after the team meeting.
- 2. Type 2 and Fire Use Teams will normally be on-call between the approximate dates end of May through the end of September. The Coordination Centers will establish rotation schedules and call-up guidelines. Agencies with needs to expand the rotation period for these teams should make this request to the respective Coordination Center. The GACC will contact the Great Basin Operations Committee and Zone Committees for direction on which team(s) that will need to be extended.
- 3. Once a Type 1 team has been mobilized, the next team on rotation will fill for the remainder of that call-out period and their scheduled call-out period, so that the scheduled rotation remains the same. Type 2 teams generally should not "early up". The Great Basin MAC group does have the authority to "early up" teams if there is a need and a team is available. This will be an action item during the Great Basin MAC calls when established.

#### **K**. Team Continuity and Commitment

- 1. Commitment to all Incident Management Teams shall be for three years per position. Upon completion of the three year commitment, team members need to reapply if interested and available.
- 2. Generally, only actual vacancies will be filled annually so team members with less than three years on a team need not re-apply during the yearly nomination process.
- 3. A team member who cannot complete the period of commitment shall submit a letter of resignation to the Incident Commander, with a copy to their local agency administrator.
- 4. Factors such as number of assignments, team turnover, and opportunities for serving in other capacities may influence retention. Retention on a team will be based on observed performance and documented evaluation.
- 5. When an Incident Commander vacates the position, the team will be kept intact. The Deputy/Alternate Incident Commander may become the new Incident Commander until a formal selection process can be initiated. Upon selection of a new Incident Commander, a formal review of the existing team will take place between the IC, Chair of Coordinating Group and the Great Basin and Zone Operations Committee.
- Team members must reapply when the formal selection process for a new IC(s).
- L. Substitutes of Assigned Team Members for Each Call Up Period
  - 1. Substitutes will only be accepted for the entire call-out period.
  - 2. No substitutes are allowed for Type 1 Incident Commander and the team will not be mobilized without the assigned Incident Commander for all national assignments. The Deputy Incident Commander can take the Type 1 Team out within the Great Basin and Rocky Mountain areas, but must have prior approval by the appropriate Geographic Coordination Group and Great Basin MAC.

- 3. The Great Basin Operations committee will develop a prioritized list of acceptable IC substitutes for Type 2 and Fire Use teams for the appropriate Coordination Centers by May 1. Type 2 Teams will be mobilized with alternate or substitute IC's, with no geographic restrictions, as long as other national or area substitution criteria is met.
- 4. Substitution for command and general staff positions will be made by recommendation of an Incident Commander to the Coordination Center from a list of alternates, reserves or other fully qualified personnel. Preferences will be given to those who applied for teams but were not selected.
- 5. Substitution of other team members during assigned availability periods will be made by the respective Coordination Center based on lists of qualifications provided by agency representatives through the interagency dispatch offices.
- 6. Substitution of Type 2 Command and General positions prior to mobilization will not be considered as a vacancy. If there are 3 or more vacancies in the Command and General then the team will not be available and stood down.

## M. Permanent Seasonal Replacement of Assigned Team Members

- 1. The Operations Committee will provide a list of team positions to the Coordination Centers by May 1st. The list will be comprised of fully qualified Type 1 and 2, Fire Use Team nominees and replacement candidates.
- 2. Incident Commanders may select a seasonal replacement of an assigned team member from the list for the remainder of the year until the next selection. The Incident Commander will inform the Coordination Center of the replacement when it is made. The Operations Committee will also be informed, if not previously known.
- 3. When a person is selected as a substitute for the remainder of the year after the team selection for that year is completed, the Incident Commander will draft a letter for the Chair of the Operations Committee to send to the supervisor of the person selected, to notify them of the selection and commitment expectations. Any time served by a seasonal replacement will not count for or against the three year team commitment time.
- 4. If a Short Type 1 or 2 Team is mobilized, the remaining members of the team will be kept on-call for twenty-four hours. After this time, these members will be released from call and be available for other assignments.
- 5. Incident Commanders may initiate removal action for team members missing more than three call-up periods or call-outs during a year, without a valid reason. The Team Incident Commander will draft a letter from the Operations Committee chair to inform the individual and his or her supervisor and agency administrator of the action.

### N. Team Insignia

- 1. Teams may establish insignia such as caps or T-shirts for identification. Insignia will not include any names of vendors, or products. Agency procurement regulations must be followed.
- 2. All team members will wear appropriate gear to (caps, vests, nameplates, etc) identify the position they are serving in while on duty at an incident.

## O. Incident Close Out

- 1. An incident close out should not be open to the public and should include members from the following units:
- Agency Administrators and Land Managers
- •Expanded Dispatch
- Appropriate GACC's
- •Buying Team
- Local Administration (AO, procurement)
- Great Basin/Zone Cache
- Area Command
- •MAC Group
- National Weather Service
- Incident Business Advisor
- •Local Fire Management Officer
- 2. The team will provide an agenda and time frames for the close out to the dispatch center.

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